



Communities and Equalities Scrutiny Committee

Date: Tuesday, 24 May 2022

Time: 10.00 am

Venue: Council Chamber, Level 2, Town Hall Extension

Everyone is welcome to attend this committee meeting.

Access to the Public Gallery

Access to the Public Gallery is on Level 3 of the Town Hall Extension, using the lift or stairs in the lobby of the Mount Street entrance to the Extension. **There is no public access from any other entrance.**

Filming and broadcast of the meeting

Meetings of the Communities and Equalities Scrutiny Committee are 'webcast'. These meetings are filmed and broadcast live on the Internet. If you attend this meeting you should be aware that you might be filmed and included in that transmission.

Membership of the Communities and Equalities Scrutiny Committee

Councillors –The membership of the Committee will be confirmed at the Council meeting on 18 May 2022.

Agenda

1. Urgent Business

To consider any items which the Chair has agreed to have submitted as urgent.

2. Appeals

To consider any appeals from the public against refusal to allow inspection of background documents and/or the inclusion of items in the confidential part of the agenda.

3. Interests

To allow Members an opportunity to [a] declare any personal, prejudicial or disclosable pecuniary interests they might have in any items which appear on this agenda; and [b] record any items from which they are precluded from voting as a result of Council Tax/Council rent arrears; [c] the existence and nature of party whipping arrangements in respect of any item to be considered at this meeting. Members with a personal interest should declare that at the start of the item under consideration. If Members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.

4. Minutes

To approve as a correct record the minutes of the meeting held on 8 March 2022.

Pages
5 - 10

5. Overview Report

Report of the Governance and Scrutiny Support Unit

Pages
11 - 18

This report provides the Committee with details of key decisions that fall within the Committee's remit and an update on actions resulting from the Committee's recommendations. The report also includes the Committee's work programme, which the Committee is asked to amend as appropriate and agree.

Please note, there will be a Work Programming session at the rise of this meeting for Committee members only.

Information about the Committee

Scrutiny Committees represent the interests of local people about important issues that affect them. They look at how the decisions, policies and services of the Council and other key public agencies impact on the city and its residents. Scrutiny Committees do not take decisions but can make recommendations to decision-makers about how they are delivering the Our Manchester Strategy, an agreed vision for a better Manchester that is shared by public agencies across the city.

The Communities and Equalities Scrutiny Committee examines the work of the Council and its partners relating to reducing levels of crime, community cohesion, older people and equality and inclusion.

The Council wants to consult people as fully as possible before making decisions that affect them. Members of the public do not have a right to speak at meetings but may do so if invited by the Chair. If you have a special interest in an item on the agenda and want to speak, tell the Committee Officer, who will pass on your request to the Chair. Groups of people will usually be asked to nominate a spokesperson. The Council wants its meetings to be as open as possible but occasionally there will be some confidential business. Brief reasons for confidentiality will be shown on the agenda sheet.

The Council welcomes the filming, recording, public broadcast and use of social media to report on the Committee's meetings by members of the public.

Agenda, reports and minutes of all Council Committees can be found on the Council's website www.manchester.gov.uk.

Smoking is not allowed in Council buildings.

Joanne Roney OBE
Chief Executive
3rd Floor, Town Hall Extension,
Albert Square,
Manchester, M60 2LA.

Further Information

For help, advice and information about this meeting please contact the Committee Officer:

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This agenda was issued on **Monday, 16 May 2022** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 2, Town Hall Extension (Library Walk Elevation), Manchester M60 2LA

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Communities and Equalities Scrutiny Committee

Minutes of the meeting held on 8 March 2022

Present:

Councillor Hacking - In the Chair

Councillors Ahmed Ali, Azra Ali, Andrews, Battle, Connolly, M Dar, Evans, Grimshaw, Hilal, Hussain, S Judge, Rawson, Whiston, Wills and Wilson

Also present:

Councillor Rahman, Deputy Leader

Councillor Akbar, Executive Member for Neighbourhoods

Chief Superintendent Mark Dexter, Greater Manchester Police (GMP)

Apologies:

Councillor Chambers

CESC/22/13 Minutes

Decision

To approve the minutes of the meeting held on 8 February 2022 as a correct record.

CESC/22/14 Highway Crime

The Committee received a report of the Strategic Director (Neighbourhoods) which provided a summary of data and information related to policing roads in the city.

The main points and themes within the report included:

- Statistics on people killed or seriously injured (KSI) in road traffic collisions;
- The local strategy for road policing;
- Greater Manchester Police (GMP)'s key operations in relation to road policing;
- The work of the Road Safety Partnership;
- Initiatives that engage with road users; and
- Joint work involving GMP and the Council's Highways Service.

Some of the key points that arose from the Committee's discussions were:

- Recognising the importance of this issue, noting the number of people killed or seriously injured on Manchester roads and residents' concerns that local roads were unsafe;
- That residents were most concerned about local residential roads, rather than the city's major roads;
- That residents wanted action to be taken more quickly when they raised concerns about the safety of local roads;
- That more action should be taken in response to community speed watch;
- To request further clarification on the increase in resources for the Roads Policing Unit;

- Concern that many Members and residents were not aware of some of the initiatives referred to, indicating that communications needed to be improved;
- The importance of transparency in what schemes would be considered and where, if funding became available;
- Whether this work would be placing more pressure on neighbourhood policing teams; and
- Could the statistics in the report be broken down to a ward level.

The Head of Network Management reported that the Council had previously had a larger road safety programme but this had been reduced as part of the wider budget cuts; however, he advised that this year £2 million had been identified to fund road safety schemes and that it was hoped that further funding could be identified for a further programme. He reported that the number of road accidents was reducing nationally and at a Manchester and Greater Manchester level and that positive work was taking place to improve safety. He informed Members about Transport for Greater Manchester (TFGM)'s plans for a Road Danger Reduction Strategy and reported that the Council was reviewing speed limits across the city.

In response to a Member's question, Chief Superintendent Mark Dexter from GMP clarified that the second table within the report, under the title "OP Considerate - Number of reports by nature of report" related to reports where footage of an incident, from a vehicle's dashboard camera or a cyclist's helmet camera had been provided. He outlined how GMP, under Operation Considerate, was standardising the process for responding to this type of reporting and taking the opportunity to educate or prosecute drivers, as appropriate. He reported that from 2011 onwards funding for road safety and road policing had reduced, which had affected GMP's ability to support community speed watch, but that this was now changing. He advised Members that issues could be raised through local policing tasking meetings and that local police teams had capacity and capability to do some work on road safety on local residential streets, with the central Roads Policing Unit becoming involved to tackle more sustained or more serious road safety issues or those on major arterial routes. He advised that some incidents related to people who were normally law-abiding but had on occasion driven without due care and attention or slightly over the speed limit but that there was another group of recidivist offenders who were not insured and were also carrying out other offences, including using the car while carrying out these crimes. He reported that this group tended to create the most danger on the roads as this was a persistent behaviour and that targeting these offenders on the arterial routes would also improve safety on local roads as this group tended to drive in a dangerous manner wherever they drove. He informed the Committee that the number of police officers in the Roads Policing Unit was being increased from 60 to 120 and that the recruitment process had already started, with some recruitment taking place outside of Greater Manchester to recruit officers who already had the requisite skills. In response to a Member's question, he advised that this expansion of the unit would take GMP to just below the national average in terms of resources for this area of work.

Chief Superintendent Mark Dexter acknowledged the point about improving communications about road safety initiatives, which he advised should be promoted through neighbourhood teams and community groups. He advised that social media communications were mainly via Twitter but that he would take on board a Member's

comment that active community groups tended to use Facebook rather than Twitter, as well as communicating the initiatives through Greater Manchester councils and local meetings. He agreed with a Member's comment that information should not just be communicated via social media. The Head of Network Management reported that information was communicated to Members via the Members' dashboard and the Highways Bulletin and that more information could be included on road safety. The Chair expressed concern that some Members were not aware of the Members' dashboard. The Head of Network Management advised that he would look into this.

In response to a Member's question about off-road bikes, including quad bikes, Chief Superintendent Mark Dexter outlined the approaches GMP used to address this issue and some of the challenges this presented, for example, the risks involved in chasing someone on a quad bike, who was often young, not wearing a helmet and not trained in using it. He also responded to issues relating to motorbikes, advising that the no-pursuit policy for motorbikes had been abandoned, outlining the circumstances where pursuit might be used, and reporting that helicopters and drones could also be used where appropriate. He advised that he would take back to GMP Members' strength of feeling about the issues that bikes were causing in their wards. In response to a Member's comment about dangerous cycling by cyclists working for takeaway delivery companies, he advised that he would take this issue forward and look at what could be done to address this, working with the companies concerned and through education and enforcement. He informed the Committee about the work taking place to take pressure off neighbourhoods policing teams.

The Head of Network Management reported that a record was kept of all requests for road safety schemes and that his service also undertook an analysis to understand where there were hotspots across the city and that this information was used if funding opportunities arose. A Member commented that it would be useful for Members to be told that the Council had a record of the request for a scheme in a particular area and that, should funding become available, it would be introduced, so that they could communicate this to residents.

In response to a Member's concerns that road safety measures would only be put in place on a road after there had been a fatality or serious collision rather than listening to local knowledge, the Head of Network Management reported that the Council did not currently have funding for highway improvement schemes; however, he acknowledged that accidents were under-reported and agreed that basing decisions solely on these figures was not always the best approach, that the local community was often aware of how dangerous a road was and that, when funding for these schemes was available, decisions on where to place them should be based on risk. In response to a Member's comments, he assured the Committee that, before any road safety schemes were taken forward, his service would engage with neighbourhood teams and Ward Councillors.

In response to a Member's question, Chief Superintendent Mark Dexter advised that GMP had a unit dedicated to tackling the criminal use of cars and stolen cars, which also had an effect on road safety. He advised that GMP's Intelligence Data Bureau was being reformed and this improvement would enable data to be provided at a ward level in future. In response to a Member's question, he reported that GMP had

been involved in approximately 600 police pursuits within the last year which had, sadly, resulted in a few fatalities, which were subject to national scrutiny and governance, including by the Independent Office for Police Conduct.

The Chair thanked officers and Chief Superintendent Mark Dexter and asked the Chief Superintendent to pass his thanks onto GMP officers for the work they did.

Decision

To note the report.

CESC/22/15 One Year Extension to the Our Manchester Voluntary & Community Sector (OMVCS) and Development Fund Grants Programmes 2022/23

The Committee received a report of the Director of Policy, Performance and Reform which summarised the approach to extending the grant funding arrangements in place with voluntary, community and social enterprise organisations currently funded through the Our Manchester Voluntary and Community Sector (OMVCS) and Development Fund Grants Programmes. The paper presented the process and timescales for this extension throughout the 2022-23 financial year.

The main points and themes within the report included:

- The process timeline;
- The extension proposal form, which asked funded organisations to answer a series of mandatory questions; and
- The RAG rating of organisations and actions where there were concerns.

The Policy and Programmes Manager (Communities and VCSE) informed Members that the Council intended to undertake a co-design process with key stakeholders over the next year in relation to a further Our Manchester VCS Fund running from 2023 to 2026, subject to budget approval. He suggested that the Committee receive a report on this in the next municipal year.

In response to a Member's comment about how the Council was measuring the funded organisations against zero carbon targets, the Policy and Programmes Manager reported that a light touch approach was being taken as this had not been a specific requirement in the original fund but that he expected the refresh of the scheme to reflect the Council's commitments on zero carbon. In response to a Member's question, he informed the Committee how the organisations that had been awarded funding had been monitored to ensure the money was being spent in the way it was intended, while allowing some flexibility, for example, for some services to be delivered online during the pandemic. In response to a Member's request that the organisations' quarterly monitoring reports be scrutinised by the Committee, the Chair advised that it was not appropriate for the Committee to carry out contract management but that these reports could inform the content of future reports to the Committee.

Committee Members raised a number of questions which related to the forthcoming review of the Fund, including how organisations, particularly smaller grassroots groups, which were not currently in receipt of funding could access funding in the next round, how these groups could be supported to get into a position where they were able to successfully bid for funding, how social enterprise organisations could access the fund, Members' involvement in the review and ensuring that black and Asian communities benefited from the fund.

The Deputy Leader advised that the State of the Sector report provided some of the information Members were interested in and that this would be circulated to the Committee. He reported that he would arrange sessions for Members to input into the review of the fund. The Chair welcomed that Members would be able to contribute to the review.

Decision

To note the report.

CESC/22/16 Overview Report

A report of the Governance and Scrutiny Support Unit was submitted. The overview report contained a list of key decisions yet to be taken within the Committee's remit, responses to previous recommendations and the Committee's work programme, which the Committee was asked to approve.

Members noted that this was Councillor Hacking's last meeting as Chair of the Committee and thanked him for his work over the last four years.

Decision

To note the report and agree the work programme.

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**Manchester City Council
Report for Information**

Report to: Communities and Equalities Scrutiny Committee – 24 May 2022

Subject: Overview Report

Report of: Governance and Scrutiny Support Unit

Summary

This report provides the following information:

- Recommendations Monitor
- Key Decisions
- Items for Information
- Work Programme

Recommendation

The Committee is invited to discuss the information provided and agree any changes to the work programme that are necessary.

Wards Affected: All

Contact Officer:

Name: Rachel McKeon
Position: Scrutiny Support Officer
Telephone: 0161 234 4997
Email: rachel.mckeon@manchester.gov.uk

Background documents (available for public inspection):

None

1. Monitoring Previous Recommendations

This section of the report lists recommendations made by the Committee and responses to them indicating whether the recommendation will be implemented and, if it will be, how this will be done.

Date	Item	Recommendation	Action	Contact Officer
8 October 2020	CESC/20/38 Update on Work with the Voluntary, Community and Social Enterprise (VCSE) Sector During COVID-19	To request information on the financial support that has been given during the pandemic by the Council and external funders, broken down by equality strands, as well as information on any gaps in provision.	A response to this recommendation has been requested and will be circulated to Members.	Keiran Barnes, Programme Lead (Our Manchester Funds)
7 December 2021	CESC/21/52 Deep Dive: Disability in Manchester	That the accessibility of meetings be discussed with Committee Services and raised through the Overview and Scrutiny Co-ordinating Group.	This is being discussed with the Chair.	Rachel McKeon, Scrutiny Support Officer
8 February 2022	CESC/22/08 Homelessness Update	<p>To request a ward-level breakdown of the areas of the city that homeless families are being dispersed to.</p> <p>To request information on how the budget is split between those in temporary accommodation and those sleeping rough.</p> <p>To note that the Director of Housing Operations will provide further information on diversity and inclusion, including in relation to the Housing Board.</p>	A response was emailed to Members of the Committee on 28 February 2022.	Dave Ashmore, Director of Housing Operations

2. Key Decisions

The Council is required to publish details of key decisions that will be taken at least 28 days before the decision is due to be taken. Details of key decisions that are due to be taken are published on a monthly basis in the Register of Key Decisions.

A key decision, as defined in the Council's Constitution is an executive decision, which is likely:

- To result in the Council incurring expenditure which is, or the making of savings which are, significant having regard to the Council's budget for the service or function to which the decision relates, or
- To be significant in terms of its effects on communities living or working in an area comprising two or more wards in the area of the city.

The Council Constitution defines 'significant' as being expenditure or savings (including the loss of income or capital receipts) in excess of £500k, providing that is not more than 10% of the gross operating expenditure for any budget heading in the in the Council's Revenue Budget Book, and subject to other defined exceptions.

An extract of the most recent Register of Key Decisions published on **16 May 2022** containing details of the decisions under the Committee's remit is included below. This is to keep members informed of what decisions are being taken and, where appropriate, include in the work programme of the Committee.

Register of Key Decisions:

Subject / Decision	Decision Maker	Decision Due Date	Consultation	Background documents	Officer Contact
National Taekwondo Centre 2018/10/19A Enter into a 39 year lease with Sport Taekwondo UK Ltd for areas within the building.	Chief Executive	Not before 1st Nov 2018		Briefing Note and Heads of Terms	Richard Cohen r.cohen@manchester.gov.uk
Security Services Contract (2021/10/15B)	City Treasurer	Not before		Checkpoint 4 Business	Andrew Blore a.blore@manchester.gov.uk

Subject / Decision	Decision Maker	Decision Due Date	Consultation	Background documents	Officer Contact
To award a five-year contract for Security Services. Security Services include access control, visitor management and CCTV.	(Deputy Chief Executive)	15th Nov 2021		Case	
TC451 Provision of Transport Service for Manchester Schools Swimming Programme (22/02/18A) To seek approval to appoint a company to provide transportation for the Manchester Schools Swimming Programme. The contract will be for 2 years commencing September 2022 with an option to extend for up to an additional 2 years.	City Treasurer (Deputy Chief Executive)	Not before 18th Mar 2022		Confidential Contract Report with recommendations	
Hough End Project (12/05/2022B) To approve capital expenditure to deliver 2 NO. 3G Cork Infill Football Turf Pitches, Demolition of existing changing facility, Leisure Centre Extension and Car Parking at Hough End Leisure Centre and Playing Fields site.	City Treasurer (Deputy Chief Executive)	Not before 12th Jun 2022		Check Point 4 Business Case	Neil Fairlamb N.Fairlamb@manchester.gov.uk
Extra Care - Russell Road LGBT Project 2019/03/01H	City Treasurer	Not before		Checkpoint 4 Business	Steve Sheen s.sheen@manchester.gov.uk

Subject / Decision	Decision Maker	Decision Due Date	Consultation	Background documents	Officer Contact
The approval of capital expenditure on the City's Extra Care Programme to develop new build extra care units which will be in the ownership of MCC.	(Deputy Chief Executive)	1st Mar 2019		Case	
Framework Agreement for the Provision of Temporary Accommodation for People with No Recourse to Public Funds (2021/02/03B) The appointment of providers to provide Temporary Accommodation for People with No Recourse to Public Funds	Executive Director of Adult Social Services	Not before 1st Apr 2021		Report and Recommendation	Mike Worsley mike.worsley@manchester.gov.uk

**Communities and Equalities Scrutiny Committee
Work Programme – May 2022**

Tuesday 24 May 2022, 10.00 am (Report deadline Thursday 12 May 2022)

Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Overview Report	The monthly report includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information.	-	Rachel McKeon	
Annual Work Programming Session	The meeting will close for the annual work programming session where members determine the work programme for the forthcoming year. To follow a presentation from the Director/Lead Officers on upcoming issues and challenges within the Committee's remit.	Councillor Rahman/ Councillor Midgley/ Councillor Akbar	Fiona Ledden/ Fiona Worrall/ Sam Stabler/Lorna Young/Keiran Barnes/Dave Ashmore	

Items To Be Scheduled

Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Communities of Identity draft report	To receive the Communities of Identity draft report.	Councillor Rahman	Fiona Ledden/James Binks	
Prevent and Radequal	To receive a report on Prevent and Radequal.	Councillor Akbar Councillor Rahman	Fiona Worrall/ Sam Stabler	

Community Cohesion Strategy	To receive a report on the Community Cohesion Strategy,	Councillor Rahman	Fiona Worrall/ Sam Stabler	
Support for People Leaving Prison	To include information on changes to probation services, how ex-prisoners are re-integrated into society and links with homelessness.	Councillor Akbar Councillor Rahman	Fiona Worrall/ Sam Stabler/ Mohamed Hussein	
City Centre Public Space Protection Order (PSPO)	To request an update report on the PSPO to address anti-social behaviour in the City Centre.	Councillor Akbar	Fiona Worrall/Sam Stabler	

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